General Fund Revenue Budget Monitoring

Quarter Two 2023-2024 Budget Performance

Summary

On 1 March 2023, the Council approved the net budget requirement for 2023-2024 of £306.4 million for General Fund services.

In July 2023, it was reported to Cabinet that there were early indications that there are some emerging cost pressures and work was ongoing to understand these potential pressures and what measures could be put in place to mitigate against these in year.

It is currently projected that overall, there is a cost pressure of £1.0 million. Work is ongoing in order to identify ways to reduce these pressures and bring the outturn back within budget.

As reported to Cabinet in July, the 2023-2024 budget also includes efficiency targets of £6.2 million, which were held corporately at the time of budget setting. Work has been ongoing to allocate this target based on underspends and efficiencies delivered in 2022-2023. This report reflects these virements and the delivery of the efficiencies will continue to be monitored. It was also approved that in the event that this target could not be met in full in-year, any shortfall would be met from the Future Years Budget Strategy Reserve. The forecast outturn position assumes the use of £2.5 million from this reserve in-year.

The tables below provide an analysis by directorate and service.

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance
	£000	£000	£000	%	
	e-off as a result o				across commissioning and quality ucture and once all positions are filled, this
Commissioning and Transformation	2,654	3,208	554	20.9%	The forecast is mainly due to overspend relating to staffing and agency costs across commissioning and quality assurance
Community Financial Support	2,141	2,129	(12)	(0.6%)	
Total Commissioning and Transformation	4,795	5,337	542	11.3%	

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Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Va	ariance	Reason for Variance
	£000	£000	£000	%	

Adult Social Care

The directorate is currently showing a small underspend of £949,000 (1.0%). The 2023-2024 budget setting process recognised the uncertainty around the cost of Adult Social Care over the medium term due to increase in demand for services, the impact of the fee uplift required to sustain the provider market, the pandemic and the increasing cost of living. The 2023-2024 Budget approved by Council on 1 March approved growth totalling £14.0 million for Adult Social Care to support these pressures. As detailed in section 3 of this report, this growth included grants allocated to local authorities to support pressures across Children's and Adult Social Care. It is currently projected that this growth is more than sufficient to address the inflationary and cost pressures across Adult Social Care, and therefore, it is proposed to re-allocate £1.1 million of this growth to Children's Services to support in year cost pressures.

	·				
Adults Assessment and Care Management	5,776	5,729	(47)	(0.8%)	
Adults Safeguarding	932	948	16	1.7%	
Carer Support	885	812	(73)	(8.3%)	
Community Support	146	115	(31)	(21.2%)	
Director of Adults services	(8,302)	(8,222)	80	(1.0%)	This budget incorporates income from health
Independent Living Service	1,855	1,808	(47)	(2.5%)	
Learning Disabilities Care Purchasing	33,465	33,222	(243)	(0.7%)	This budget was allocated considerable growth for 2023-2024 (net uplift £6.4 million) to cover fee uplifts and increased demand, and to date is showing a small underspend against this growth.

Further detail can be found below.

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Var	iance	Reason for Variance
	£000	£000	£000	%	
Learning Disability Provider	5,284	5,049	(235)	(4.5%)	The forecast underspend is due to various staff vacancies being held in anticipation of the service redesign.
Mental Health Assessment & Care Management	8,592	8,404	(188)	(4.4%)	This budget was allocated considerable growth for 2023-2024 (net uplift £1 million) to cover fee uplifts and increased demand, and to date is showing an underspend against this growth.
Older People Care Purchasing	33,010	32,382	(628)	(1.9%)	This budget was allocated significant growth in 2023-2024 (net up lift of £6 million) to cover the fee uplifts and increased demand, and to date is showing a small underspend against this growth
Older People Provider Services	3,882	3,744	(138)	(3.6%)	The forecast underspend is due to various staff vacancies being held in anticipation of the service redesign, offset in part by projected pressures due to increased warehouse rent and increases to cost of equipment
Physical Disabilities Care Purchasing	6,583	7,168	585	8.9%	The forecast cost pressure is as a result of increased demand for care packages.
Total Adult Social Care	92,108	91,159	(949)	(1.0%)	

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Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	V	ariance	Reason for Variance
	£000	£000	£000	%	

Children's Services and Education

The directorate is currently projecting an overspend of £1 million (1.9%) The transformative projects and programmes have achieved significant and positive changes to children and young people living and learning in Wolverhampton. There is currently an overspend of £1.0 million across Children's Services and Education mainly due to forecast pressures relating to complex high-cost residential placements and inflation.

The MTFS has not included any growth for children and young people in care for many years, the last significant growth was in 2017-2018. The increasing cost of residential placements is a national trend resulting from inflation and increasing demand in a provider led market. This forecast position is after a one-off virement of £1.1 million from the growth built into Adult Services from the grants allocated to local authorities to support both Children and Adult Services.

Children & Young People In Care	33,266	34,525	1,259	3.8%	The current forecast overspend is predominantly related to higher placement costs due to inflation and the complexity of placements required leading to higher weekly costs.
Director of Children's Services	544	528	(16)	(2.9%)	
Head of Children's Improvement	1,723	1,811	88	5.1%	
Regional Adoption Agency Consortium	-	-	-	-	
Safeguarding	325	284	(41)	(12.6%)	
Specialist Support	3,844	3,540	(304)	(7.9%)	The forecast underspend mainly relates to the Internal residential provisions which the Council is creating, these will not be

Further detail can be found below.

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance
	£000	£000	£000	%	
					opening until the fourth quarter of 2023-2024.
Strengthening Families	9,563	9,413	(150)	(1.6%)	The forecast underspend relates to secondments, maternity leave and vacancies resulting in a staffing underspend.
Youth Offending	1,205	1,109	(96)	(8.0%)	The forecast underspend is due to in year staffing vacancies.
Adult Education	(96)	180	276	287.5%	The forecast overspend includes anticipated staffing and discretionary spend activity above the grant available to deliver the service. The forecast includes in year redundancy costs. The forecast does not currently include an amount for pay award. The service continues to review activity and plans to mitigate pressures going forward.
Central Education	(704)	(704)	-	-	
Director of Education	137	137	-	-	
Early Years	238	238	-	-	
Educational Excellence	620	717	97	15.7%	The forecast overspend mainly relates to the Music service where there has been reduced income and increased costs. Work is ongoing to understand what mitigating actions can be put in place.

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance
	£000	£000	£000	%	
Inclusion Support	973	916	(57)	(5.9%)	
School Business and Support Services	693	687	(6)	(0.9%)	
Schools	-	-	-	-	
Skills	852	796	(56)	(6.6%)	
Special Educational Needs	(291)	(274)	17	(5.8%)	
Total Children's and Education	52,892	53,903	1,011	1.9%	

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Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Va	ariance	Reason for Variance
	£000	£000	£000	%	

Public Health and Wellbeing

Overall, the directorate is forecasting an underspend of £59,000 (1.0%).

It has previously been reported to Cabinet that there are significant cost pressures within New Communities and Homelessness (Public Health and Wellbeing Directorate) and on Housing Benefits and Subsidy (Finance Directorate) as a result of increased demand in relation to temporary and supported accommodation. In recognition of these ongoing pressures, the 2023-2024 budget includes significant growth totalling £2.0 million. The forecast position below reflects the virement of £800,000. Further information can be found in section 3 of the main report.

Further Analysis is provided below.

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Commissioning	-	-	-	-	
Community Safety &	773	773			
Community Cohesion	113	113	-	-	
Healthier Places Service	-	-	-	-	
Healthy Ageing	-	-	-	-	
Healthy Life Expectancy	-	-	-	-	
Homelessness and New Communities	2,592	2,638	46	1.8%	This report seeks approval for a virement of £800,000 from the corporate budgets to support the in-year cost pressures. This position reflects this virement. Work is ongoing to forecast the potential pressures as a result of increasing demand for temporary accommodation on the 2024-2025 budget and over the medium term.

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance
	£000	£000	£000	%	
Leisure Services	1,096	977	(119)	(10.9%)	The forecast underspend results from higher membership levels meaning income has increased along with efficiencies due to staffing vacancies. Recruitment is currently underway to appoint to these posts.
Libraries	1,575	1,587	12	0.8%	
Local Economy	-	-	-	-	
Public Health Business Management	-	-	-	-	
Starting and Developing Well	-	-	-	-	
System Leadership	-	-	-	-	
Ward Funds	200	200	-	-	
West Midlands Strategic Migration Partnership	(2)	0	2	(100.0%)	
Total Public Health & Wellbeing	6,234	6,175	(59)	(1.0%)	

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Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Va	ariance	Reason for Variance
	£000	£000	£000	%	

Resident Services

Overall, the directorate is forecasting an overspend of £3.2 million.

The 2023-2024 budget built in significant growth to support inflation, demand pressures and loss of income post the pandemic (parking services and markets). The Resident directorate is currently forecasting an overspend of £3.2 million. However, this is after the allocation of efficiency targets totalling £2.0 million as detailed in the main report. Cost pressures are currently projected across a number of services including Environmental, Fleet, Highways maintenance, operation & maintenance of existing network, Parking, Transportation, Travel Unit and Waste. These pressures are in part being offset by underspends within Street Lighting, growth had been provided for rising energy costs, but this not being required in full due to the roll out of the LED replacement programme.

Further detail is shown below.

Bereavement Services	(2,131)	(2,082)	49	2.3%	
Black Country Transport	-	-	-	-	
Coroners Service	448	494	46	10.3%	
Director Resident Services	207	201	(6)	(2.9%)	
Environmental Services	6,870	7,283	413	(6.0%)	There are several variances contributing to this overspend, the main ones being for the traffic management on additional works, increased costs of fuel, security, loss of income and additional recharges. These are partly offset from employee vacancies which are currently being recruited to.

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance
	£000	£000	£000	%	
Fleet Services	2,264	2,593	329	(14.5%)	The forecast overspends are as a result of additional costs due to vehicle hire, spare parts, agency and redundancy costs, partially offset by savings on vacancies whilst a restructure is being implemented.
Highways Maintenance	1,629	2,391	762	(46.8%)	The forecast overspend is due to several factors including the anticipated cost of winter maintenance. In addition, overspends are projected against gully sweeping, planned and reactive maintenance, rent, fuel, and waste. Projected overspends on salaries and agency costs are partially offset by contract savings due to work being brought in-house during restructuring and also recharges to capital. The 2024-2025 draft budget presented to Cabinet in October 2023 includes a working assumption for growth to support future winter maintenance costs.
Housing	(381)	(377)	4	1.1%	
Landscaping	52	56	4	7.7%	
Licensing	73	0	(73)	(100.0%)	

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance
	£000	£000	£000	%	
Markets	(151)	(405)	(254)	(168.2%)	The forecast underspend is due to increased income at Wolverhampton and Bilston Markets, partially offset by additional cost of agency staffing and relocation costs incurred.
Operation & Maintenance of Existing Network	638	1,115	477	(74.8%)	The forecast overspend is from additional pressures for traffic signals, repair and maintenance, system costs and consultancy, partly offset by permitting income.
Parking Services	(1,652)	(1,433)	219	13.3%	The majority of the forecast overspend is as a result of reduced income expected from enforcement and parking services. The projection includes a £709,000 use of the highways management reserve.
Private Sector Housing	561	530	(31)	(5.5%)	
Public Protection	1,928	1,857	(71)	(3.7%)	
Street Lighting	5,125	4,547	(578)	(11.3%)	The 2023-2024 budget incorporated significant growth to support rising costs of energy. This growth is not required in full due to efficiencies following the LED replacement programme. In addition, there are one-off savings due to staffing vacancies, which is partly offset by overspends on supplies and services.

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance	
	£000	£000	£000	%		
					The 2024-2025 draft budget report to Cabinet in October 2023 reduced the working assumption on the growth required in future years for energy as a result of this underspend.	
Transportation	748	861	113	15.1%	The forecast overspend is due mainly to additional expenditure on bridges and subways.	
Travel Unit	6,381	7,056	675	10.6%	The forecast overspend is due to the additional costs incurred in home to school transport and vehicle hire, partly offset by grant income and payments from other local authorities.	
Waste Services	10,765	11,885	1,120	10.4%	The forecast overspend is as a result of increasing costs for waste disposal, fuel, utilities and security. These are partially offset by additional commercial income and a contribution from Reserves for one off costs for energy from waste.	
Total Resident Services	33,374	36,572	3,198	9.6%		

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance					
	£000	£000	£000	%						
City Assets Overall, the directorate is reporting an underspend of £919,000 (6.5%). The 2023-2024 budget incorporated significant growth for projected inflationary pressures from rising utility costs. Current forecasts project that there are in-year savings against this growth. This is being offset in part, from cost pressures within Estates and Valuations due to additional temporary staff and a reduction in income.										
Catering	(39)	(61)	(22)	(56.4%)	The forecast underspend is due to staffing vacancies along with increased income.					
Cleaning	1,548	1,445	(103)	(6.7%)	The forecast underspend is due to staffing vacancies.					
Corporate Asset Management	13,038	11,987	(1,051)	(8.1%)	The 2023-2024 budget incorporated significant growth to support the rising costs of utilities. Current forecasts indicate that there are in-year savings against this growth. The 2024-2025 draft budget report to Cabinet in October 2023 reduced the working assumption on the growth required in future years as a result of this projected underspend.					
Estates and Valuations	(5,059)	(4,806)	253	5.0%	The forecast overspend is from additional interim staffing costs and a reduction in rental income.					
Facilities Management	1,495	1,470	(25)	(1.7%)						

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance
	£000	£000	£000	%	
Project and Works Team – Capital Programmes	178	207	29	16.3%	
Project and Works Team – Maintenance Programme	2,899	2,899	-	-	
Total City Assets	14,060	13,141	(919)	(6.5%)	

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Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance
	£000	£000	£000	%	

Regeneration

Overall, the directorate is forecasting an overspend of £270,000 (13.4%) due to projected underachievement on planning application fee income.

Further analysis is detailed below.

Total Regeneration	2,018	2,288	270	13.4%	
Wolverhampton Events Management	-	-	-	-	
Director Regeneration	665	665	-	-	
City Planning	854	1,123	269	31.5%	The forecast overspend is due to anticipated underachievement of income. Planning application fee income is unpredictable and the rates are set by the government. A national 35% fee rise for major applications and a 25% fee rise for all other applications was laid before parliament in July and is expected to come into force soon which should mitigate the risks to some extent, particularly for the 2024-2025 financial year onwards. The service continue to look at other options to mitigate budgetary pressures.
City Development	499	500	1	0.2%	

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	V	ariance	Reason for Variance
	£000	£000	£000	%	

Finance

Overall, the directorate is reporting an overspend of £824,000 (4.9%). This is mainly as a result of forecast pressures within Housing Benefit Payments & Subsidy due to an increase in temporary and supported accommodation. The position below is after a virement of £1.2 million from corporate provision for growth to support in year pressures. In addition, there are cost pressures within Procurement and Strategic Finance due to the continued reliance on agency staff as the services are experiencing difficulties in recruiting to some positions. This is offset in part by underspends mainly across Audit Services and The Hub due to in-year staff vacancies.

Further analysis can be found below.

Audit Services	1,763	1,584	(179)	(10.2%)	The forecast underspend is as a result of in-year savings against staffing due to unfilled vacancies within internal audit services and insurance. The new Head of Audit Services is prioritising recruitment to vacant posts to ensure that we have appropriate resources across both Internal Audit and Insurance services.
Central Corporate Budgets	3,356	3,369	13	0.4%	
Commercial Services	504	480	(24)	(4.8%)	The forecast underspend is due to delays with recruitment for Contract Management System implementation.

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance	
	£000	£000	£000	%		
Council Tax Rebate and Discretionary Reductions Schemes	500	500	-	-		
Director of Finance	171	169	(2)	(1.2%)		
Energy Grants	-	-	-	-		
Housing Benefit Payments & Subsidy	1,948	2,924	976	(50.1%)	The forecast overspend is as a result of increased demand for temporary, supported and exempt accommodation where full subsidy grant is not received for this type of accommodation. This report seeks approval for the allocation of £1.2 million from corporate budgets held to support in year pressures. This overspend is after this virement has been reflected.	
Procurement Services	902	1,154	252	27.9%	The forecast overspend is due to reliance on agency staff as the service experiences difficulties in recruiting to permanent posts. This challenge is faced by procurement teams across the region. The reliance on agency staff has reduced over recent years, however there are still a number of posts that have been hard to fill.	
Revenues & Benefits	3,056	3,056	-	-		

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance
	£000	£000	£000	%	
Strategic Finance	2,713	2,798	85	3.1%	The forecast overspend is due to the appointment of agency staff in vacancies pending recruitment. Recruitment to vacant posts is currently ongoing.
The Hub	1,982	1,685	(297)	(15.0%)	The forecast underspend is due to difficulties with recruitment resulting in multiple vacancies during the year.
Total Finance	16,895	17,719	824	4.9%	

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance
	£000	£000	£000	%	
	st recharges to th vings targets.	e Housing Reve	enue Ácco	unt, one-off o	as a result of projected reduced income overspends on elections, agency staffing pressures.
Business Continuity & Emergency Planning	5	(9)	(14)	(280.0%)	The forecast underspend is as a result of one- off staff vacancy savings in year, which have now been recruited to.
Chief Operating Officer	187	185	(2)	(1.07%)	
Deputy Director of People and Change	139	139	-	-	
Equalities	174	182	8	4.6%	
Governance Services	3,077	3,633	556	18.1%	The forecast one-off overspend is as result of the elections. A savings target totalling £393,000 for the Directorate is also against this service. The delivery of the savings target will be considered as part of the 2024-2025 budget setting and MTFS. In addition, there are inflationary pressures forecast due to costs for food and postage, along with the use of agency staff.

Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Variance		Reason for Variance
	£000	£000	£000	%	
Green Cities and Circular Economy	241	267	26	10.8%	
Health and Safety	303	306	3	0.9%	
Human Resources	2,359	2,306	(53)	(2.3%)	The forecast underspend is as a result of one-off staff vacancies held whilst restructure recruited to.
Legal Services	1,929	2,369	440	22.8%	The forecast overspend is as a result of reduced income along with pressures on staffing budgets due to agency staff.
Organisational Development	1,221	1,110	(111)	(9.1%)	The forecast underspend is as a result of one-off staff vacancy savings along with additional income from other organisations.
Projects and Change	599	576	(23)	(3.8%)	The forecast underspend is a result of additional income projected against budgeted posts.
Support Services	4,473	4,453	(20)	(0.5%)	The forecast underspend is as a result of additional income and recharges offset in part by agency costs.
Total Governance	14,707	15,517	810	5.5%	

Directorate/Service	NetNetControllableControllableRevisedForecastBudget2023-20242023-2024		Variance		Reason for Variance
	£000	£000	£000	%	
Strategy Overall, the directorate is foreca staff vacancies within Digital and Further detail is shown below.			(4.4%). T	his is mainly	as a result of forecast underspends due to
Archives Services	88	99	11	12.5%	
Customer Services	2,369	2,273	(96)	(4.1%)	
Data and Analytics	1,021	1,037	16	1.6%	
Digital and IT	7,744	7,407	(337)	(4.4%)	The forecast underspend is mainly due to staffing vacancies. The service is experiencing difficulties in recruiting to positions.
Enterprise	546	410	(136)	(24.9%)	The forecast underspend is as a result of attracting additional external funding.
External Funding and Digital Projects	281	249	(32)	(11.4%)	
Policy and Strategy	166	211	45	27.1%	
Register Office	(18)	(36)	(18)	(100.0%)	
Strategy	172	179	7	4.07%	
Total Strategy	12,369	11,829	(540)	(4.4%)	

Directorate/Service	NetNetControllableControllableVariancectorate/ServiceRevisedForecastBudget2023-20242023-2024		Reason for Variance		
	£000	£000	£000	%	
Overall, the directorate is currentl Communications. Further detail is shown below.	y projecting an u	Inderspend of £6	58,000 (2.8	8%), mainly	as a result of staffing vacancies within
Arts and Culture	854	851	(3)	(0.5%)	
City Events	764	770	6	0.8%	
Communications	659	588	(71)	(10.8%)	The forecast underspend is due to staffing vacancies whilst restructuring. Posts have been advertised and recruitment remains in progress.
Director of Communications and Visitor Experience	167	167	-	-	
Total Communications and Visitor Experience	2,444	2,376	(68)	(2.8%)	

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Directorate/Service	Net Controllable Revised Budget 2023-2024	Net Controllable Forecast 2023-2024	Va	ariance	Reason for Variance
	£000	£000	£000	%	

Corporate Budgets

Overall, an underspend of £3.1 million is projected for the year. This is as a result of projected underspends within Treasury Management from the rephasing of the capital programme.

In line with approvals, there is a drawdown of £2.5 million from the Future Years Budget Strategy Reserve to fund in year pressures. This use of reserve is shown in Corporate Budgets.

The provision for the 2023-2024 pay award is currently held corporately. On 1 November, the pay award was approved. This report seeks authority to delegate authority to the Director of Finance to allocate the budget provision across services to support the pay award.

Further detail is shown below.

Chief Executive and Deputy Chief Executive	401	401	-	-	
Corporate Adjustments	2,025	2,021	4	(0.2%)	
Corporate Budgets	(5,835)	(8,121)	(2,286)	(39.2%)	This projection assumes the use of the Future Years Budget Strategy Reserve of $\pounds 2.5$ million in line with approvals to support in year budget and recharge pressures and across the council. This projection also assumes the use of capital receipts flexibility in line with budget assumptions.
Apprenticeship levy	540	540	-	-	
West Midlands Transport Levy	10,734	10,734	-	-	

Directorate/Service	NetNetControllableControllableRevisedForecastBudget2023-20242023-2024		Variance		Reason for Variance
	£000	£000	£000	%	
Environment Agency Levy	80	80	-	-	
Birmingham Airport Rent	(69)	(69)	-	-	
Treasury Management	38,765	37,972	(793)	(2.0%)	An underspend is projected against Treasury management budgets as a result of rephasing of the Capital programme.
Central Provision for Pay Award costs	7,877	7,877	-	-	On 1 November 2023, the 2023-2024 pay award was confirmed. This report seeks approval to delegate authority to the Director of Finance to approve the allocation of this budget to services to fund the pay award. Should this budget not be sufficient then the Budget Contingency / Re-organisation Reserve will be used to fund any shortfall and any recurrent implications will be considered as part of the 2024-2025 budget and MTFS.
Total Corporate Budgets	54,518	51,435	(3,083)	(5.7%)	